

Federal and State Expenditures for AFDC

In the 1935 Act, Congress set the Federal share of AFDC payments at 33 percent, up to individual payment maximums of \$18 for the first child and \$12 for additional children. Thus, for the first child, the maximum Federal share was \$6. Subsequently matching maximums were increased and based on average spending per recipient. In 1956 variable matching rates were established, providing more generous Federal reimbursement for States with lower per capita income. But these variable rates applied only to average expenditures, up to a ceiling, above specified amounts per recipient.

In 1965, when Medicaid was established, Federal matching for every AFDC dollar spent by the States became available. States that implemented Medicaid were allowed to apply its open-ended matching formula for claiming Federal reimbursement of a portion of total AFDC benefits as well. The matching rates for Medicaid are inversely related to State per capita income, with poorer States receiving a proportionately larger Federal match of State expenditures. The statutory minimum is 50 percent with a ceiling of 83 percent. In FY1997, the highest rate was 77.09 percent, in Mississippi.

- Table 4.1 shows the Federal Medical Assistance Percentages for each State in selected years.

Table 4.1.
Federal Medical Assistance Matching Percentages by State,
Selected Fiscal Years 1984 – 1997

| | [In percent] | | | | | | | | | |
|-----------------------------|--------------|------|------|------|------|------|------|------|------|------|
| | 1984-85 | 1986 | 1988 | 1990 | 1992 | 1993 | 1994 | 1995 | 1996 | 1997 |
| Alabama | 72.1 | 72.3 | 73.3 | 73.2 | 72.9 | 71.5 | 71.2 | 70.5 | 69.9 | 69.5 |
| Alaska | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 |
| Arizona | 61.2 | 62.3 | 62.1 | 61.0 | 62.6 | 65.9 | 65.9 | 66.4 | 66.9 | 65.5 |
| Arkansas | 73.7 | 73.8 | 74.2 | 74.6 | 75.7 | 74.4 | 74.5 | 73.8 | 73.6 | 73.3 |
| California | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.2 |
| Colorado | 50.0 | 50.0 | 50.0 | 52.1 | 54.8 | 54.4 | 54.3 | 53.1 | 52.4 | 52.3 |
| Connecticut | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 |
| Delaware | 50.0 | 50.0 | 51.9 | 50.0 | 50.1 | 50.0 | 50.0 | 50.0 | 50.3 | 50.0 |
| Dist. of Col. | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 |
| Florida | 58.4 | 56.2 | 55.4 | 54.7 | 54.7 | 55.0 | 54.8 | 56.3 | 55.8 | 55.8 |
| Georgia | 67.4 | 66.1 | 63.8 | 62.1 | 61.8 | 62.1 | 62.5 | 62.2 | 61.9 | 61.5 |
| Guam ¹ | 75.0 | 75.0 | 75.0 | 75.0 | 75.0 | 75.0 | 75.0 | 75.0 | 75.0 | 75.0 |
| Hawaii | 50.0 | 51.0 | 53.7 | 54.5 | 52.6 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 |
| Idaho | 67.3 | 69.4 | 70.5 | 73.3 | 73.2 | 71.2 | 70.9 | 70.1 | 68.8 | 68.0 |
| Illinois | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 |
| Indiana | 59.9 | 62.8 | 63.7 | 63.8 | 63.9 | 63.2 | 63.5 | 63.0 | 62.6 | 61.6 |
| Iowa | 55.2 | 58.9 | 62.8 | 62.5 | 65.0 | 62.7 | 63.3 | 62.6 | 64.2 | 62.9 |
| Kansas | 50.7 | 50.0 | 55.2 | 56.1 | 59.2 | 58.2 | 59.5 | 58.9 | 59.0 | 58.9 |
| Kentucky | 70.7 | 70.2 | 72.3 | 73.0 | 72.8 | 71.7 | 70.9 | 69.6 | 70.3 | 70.1 |
| Louisiana | 64.7 | 63.8 | 68.3 | 73.1 | 75.4 | 73.7 | 73.5 | 72.7 | 71.9 | 71.4 |
| Maine | 70.6 | 68.9 | 67.1 | 65.2 | 62.4 | 61.8 | 62.0 | 63.3 | 63.3 | 63.7 |
| Maryland | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 |
| Massachusetts | 50.1 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 |
| Michigan | 50.7 | 56.8 | 56.5 | 54.5 | 55.4 | 55.8 | 56.4 | 56.8 | 56.8 | 55.2 |
| Minnesota | 52.7 | 53.4 | 54.0 | 52.7 | 54.4 | 54.9 | 54.7 | 54.3 | 53.7 | 53.6 |
| Mississippi | 77.6 | 78.4 | 79.7 | 80.2 | 80.0 | 79.0 | 78.9 | 78.6 | 78.1 | 77.2 |
| Missouri | 61.4 | 60.6 | 59.3 | 59.2 | 60.8 | 60.3 | 60.6 | 59.9 | 60.1 | 60.0 |
| Montana | 64.4 | 66.4 | 69.4 | 71.4 | 71.7 | 70.9 | 71.1 | 70.8 | 69.4 | 69.0 |
| Nebraska | 57.1 | 57.1 | 59.7 | 61.1 | 64.5 | 61.3 | 62.0 | 60.4 | 59.5 | 59.1 |
| Nevada | 50.0 | 50.0 | 50.3 | 50.0 | 50.0 | 52.3 | 50.3 | 50.0 | 50.0 | 50.0 |
| New Hampshire | 59.5 | 54.9 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 |
| New Jersey | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 |
| New Mexico | 69.4 | 68.9 | 71.5 | 72.3 | 74.3 | 73.9 | 74.2 | 73.3 | 72.9 | 72.7 |
| New York | 50.9 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 |
| North Carolina | 69.5 | 69.2 | 68.7 | 67.5 | 66.5 | 65.9 | 65.1 | 64.7 | 64.6 | 63.9 |
| North Dakota | 61.3 | 55.1 | 64.9 | 67.5 | 72.8 | 72.2 | 71.1 | 68.7 | 69.1 | 67.7 |
| Ohio | 55.4 | 58.3 | 59.1 | 59.6 | 60.6 | 60.3 | 60.8 | 60.7 | 60.2 | 59.3 |
| Oklahoma | 58.5 | 57.6 | 63.3 | 68.3 | 70.7 | 69.7 | 70.4 | 70.1 | 69.9 | 70.0 |
| Oregon | 57.1 | 61.5 | 62.1 | 63.0 | 63.6 | 62.4 | 62.1 | 62.4 | 61.0 | 60.5 |
| Pennsylvania | 56.0 | 56.7 | 57.4 | 56.9 | 56.8 | 55.5 | 54.6 | 54.3 | 52.9 | 52.9 |
| Puerto Rico ¹ | 75.0 | 75.0 | 75.0 | 75.0 | 75.0 | 75.0 | 75.0 | 75.0 | 75.0 | 75.0 |
| Rhode Island | 58.2 | 56.3 | 54.9 | 55.2 | 53.3 | 53.6 | 53.9 | 55.5 | 53.8 | 53.9 |
| South Carolina | 73.5 | 72.7 | 73.5 | 73.1 | 72.7 | 71.3 | 71.1 | 70.7 | 70.8 | 70.4 |
| South Dakota | 68.3 | 67.8 | 70.4 | 70.9 | 72.6 | 70.3 | 69.5 | 68.1 | 66.7 | 64.9 |
| Tennessee | 70.7 | 70.2 | 70.6 | 69.6 | 68.4 | 67.6 | 67.2 | 66.5 | 65.6 | 64.6 |
| Texas | 54.4 | 53.6 | 56.9 | 61.2 | 64.2 | 64.4 | 64.2 | 63.3 | 62.3 | 62.6 |
| Utah | 70.8 | 72.6 | 73.7 | 74.7 | 75.1 | 75.3 | 74.4 | 73.5 | 73.2 | 72.3 |
| Vermont | 69.4 | 67.1 | 66.2 | 62.8 | 61.4 | 59.9 | 59.6 | 60.8 | 60.9 | 61.1 |
| Virgin Islands ¹ | 75.0 | 75.0 | 75.0 | 75.0 | 75.0 | 75.0 | 75.0 | 75.0 | 75.0 | 75.0 |
| Virginia | 56.5 | 53.1 | 51.3 | 50.0 | 50.0 | 50.0 | 50.0 | 50.0 | 51.4 | 51.5 |
| Washington | 50.0 | 50.1 | 53.2 | 53.9 | 55.0 | 55.0 | 54.2 | 52.0 | 50.2 | 50.5 |
| West Virginia | 70.6 | 71.5 | 74.8 | 76.6 | 77.7 | 76.3 | 75.7 | 74.6 | 73.3 | 72.6 |
| Wisconsin | 56.9 | 57.5 | 59.0 | 59.3 | 60.4 | 60.4 | 60.5 | 59.8 | 59.7 | 59.0 |
| Wyoming | 50.0 | 50.0 | 58.0 | 66.0 | 69.1 | 67.1 | 65.6 | 62.9 | 59.7 | 59.9 |

¹ Federal funds limited.

Source: *Federal Register*.

Federal, State, and Total AFDC Expenditures, 1970 to 1996

- Table 4.2 shows expenditures for the AFDC program and for certain closely related programs, such as emergency assistance, childcare, and JOBS programs, in actual and adjusted dollars.
- The last column of data shows total expenditures in 1996 constant dollars. All other columns show expenditures in nominal dollars.
- Between 1971 and 1996 expenditures rose from \$6 billion to \$24 billion in actual dollars. However, when adjusted to 1996 values, total expenditures increased very slightly. This trend does not reflect the sharp increases in the caseload during the 1990–1994 period.
- Table 4.3 shows the AFDC expenditures by State and Federal shares of benefits and administrative costs.
- In constant 1996 dollars, the amount spent on benefits declined from a high of \$26 billion in 1976 to \$20.4 billion in 1996 (next to last column of Table 4.3).

Table 4.2.
Trends in Federal AFDC Expenditures, 1962 – 1996

| Fiscal Year | AFDC Benefits ¹ and Administration (millions) | Emergency Assistance (millions) | Benefits & Emergency Assistance (millions) | Benefits & Emergency Assist. per Poor Child (96 dollars) | AFDC & At-Risk Child Care (millions) | Child Care Administration (millions) | JOBS (millions) | Total Expenditures | |
|-------------|--|---------------------------------|--|--|--------------------------------------|--------------------------------------|-----------------|----------------------------|--------------------------------|
| | | | | | | | | Current Dollars (millions) | Constant 96 dollars (millions) |
| 1962..... | \$780 | – | \$780 | \$219 | – | – | – | \$780 | \$3,712 |
| 1963..... | 830 | – | 830 | 244 | – | – | – | 830 | 3,902 |
| 1964..... | 920 | – | 920 | 266 | – | – | – | 920 | 4,274 |
| 1965..... | 1,020 | – | 1,020 | 319 | – | – | – | 1,020 | 4,683 |
| 1966..... | 1,090 | – | 1,090 | 395 | – | – | – | 1,090 | 4,889 |
| 1967..... | 1,290 | – | 1,290 | 481 | – | – | – | 1,290 | 5,608 |
| 1968..... | 1,610 | – | 1,610 | 620 | – | – | – | 1,610 | 6,790 |
| 1969..... | 2,010 | 3 | 2,013 | 840 | – | – | – | 2,013 | 8,138 |
| 1970..... | 2,759 | 6 | 2,765 | 1,020 | – | – | – | 2,765 | 10,650 |
| 1971..... | 3,279 | 10 | 3,289 | 1,147 | – | – | – | 3,289 | 12,100 |
| 1972..... | 3,852 | 22 | 3,874 | 1,338 | – | – | – | 3,874 | 13,765 |
| 1973..... | 4,178 | 20 | 4,198 | 1,489 | – | – | – | 4,198 | 14,357 |
| 1974..... | 4,450 | 32 | 4,482 | 1,393 | – | – | – | 4,482 | 14,148 |
| 1975..... | 5,177 | 39 | 5,216 | 1,346 | – | – | – | 5,216 | 14,948 |
| 1976..... | 5,799 | 28 | 5,827 | 1,525 | – | – | – | 5,827 | 15,662 |
| 1977..... | 6,221 | 33 | 6,254 | 1,521 | – | – | – | 6,254 | 15,648 |
| 1978..... | 6,362 | 40 | 6,402 | 1,516 | – | – | – | 6,402 | 15,051 |
| 1979..... | 6,508 | 42 | 6,550 | 1,362 | – | – | – | 6,550 | 14,138 |
| 1980..... | 7,198 | 57 | 7,255 | 1,217 | – | – | – | 7,255 | 14,042 |
| 1981..... | 7,763 | 62 | 7,825 | 1,103 | – | – | – | 7,825 | 13,791 |
| 1982..... | 7,800 | 51 | 7,851 | 946 | – | – | – | 7,851 | 12,916 |
| 1983..... | 8,247 | 55 | 8,302 | 943 | – | – | – | 8,302 | 13,116 |
| 1984..... | 8,669 | 66 | 8,734 | 985 | – | – | – | 8,734 | 13,222 |
| 1985..... | 8,985 | 79 | 9,063 | 1,017 | – | – | – | 9,063 | 13,231 |
| 1986..... | 9,633 | 87 | 9,721 | 1,075 | – | – | – | 9,721 | 13,841 |
| 1987..... | 9,995 | 102 | 10,097 | 1,088 | – | – | – | 10,097 | 13,979 |
| 1988..... | 10,319 | 139 | 10,458 | 1,117 | – | – | – | 10,458 | 13,910 |
| 1989..... | 10,644 | 175 | 10,819 | 1,091 | – | – | – | 10,819 | 13,733 |
| 1990..... | 11,509 | 189 | 11,698 | 1,053 | – | 18 | 383 | 12,099 | 14,630 |
| 1991..... | 12,538 | 153 | 12,691 | 1,019 | 537 | 32 | 553 | 13,276 | 15,282 |
| 1992..... | 13,717 | 313 | 14,030 | 1,025 | 773 | 33 | 617 | 14,680 | 16,401 |
| 1993..... | 13,788 | 395 | 14,182 | 978 | 860 | 37 | 729 | 14,949 | 16,212 |
| 1994..... | 14,192 | 782 | 14,973 | 1,035 | 1,006 | 52 | 850 | 15,876 | 16,773 |
| 1995..... | 13,788 | 1,593 | 15,391 | 1,078 | 1,196 | 64 | 877 | 16,322 | 16,778 |
| 1996..... | 12,697 | 1,593 | 14,290 | 988 | 1,355 | 71 | 879 | 15,240 | 15,240 |

¹Includes unemployed-parent family benefits. AFDC benefit amounts have not been offset by child support collections.

Note: Constant dollar adjustments to 1996 level were made using a CPI-U-X1 fiscal year price index.

Source: U.S. Department of Health and Human Services, Administration for Children and Families, Office of Planning, Research, and Evaluation; U.S. Bureau of the Census, "Poverty in the United States: 1996," *Current Population Reports*, Series P60-198 and earlier years.

Table 4.3
Total, Federal, and State AFDC Expenditures, 1970 – 1996

[In millions of current and 1996 dollars]

| Fiscal Year | Federal Share (Current Dollars) | | State Share (Current Dollars) | | Total (Current Dollars) | | Total (Constant 96 Dollars) | |
|-------------|------------------------------------|---------------------------|----------------------------------|---------------------------|----------------------------|---------------------------|--------------------------------|---------------------------|
| | Benefits | Administra- tive Costs | Benefits | Administra- tive Costs | Benefits | Administra- tive Costs | Benefits | Administra- tive Costs |
| 1970..... | \$2,187 | \$572 ¹ | \$1,895 | \$309 | \$4,082 | \$881 ¹ | \$15,722 | \$3,393 |
| 1971..... | 3,008 | 271 | 2,469 | 254 | 5,477 | 525 | 20,147 | 1,931 |
| 1972..... | 3,612 | 240 ² | 2,942 | 241 | 6,554 | 481 ² | 23,283 | NA |
| 1973..... | 3,865 | 313 | 3,138 | 296 | 7,003 | 610 | 23,949 | 2,086 |
| 1974..... | 4,071 | 379 | 3,300 | 362 | 7,371 | 740 | 23,264 | 2,336 |
| 1975..... | 4,625 | 552 | 3,787 | 529 | 8,412 | 1,082 | 24,105 | 3,101 |
| 1976..... | 5,258 | 541 | 4,418 | 527 | 9,676 | 1,069 | 26,003 | 2,873 |
| 1977..... | 5,626 | 595 | 4,762 | 583 | 10,388 | 1,177 | 25,987 | 2,944 |
| 1978..... | 5,731 | 631 | 4,890 | 617 | 10,621 | 1,248 | 24,964 | 2,933 |
| 1979..... | 5,825 | 683 | 4,954 | 668 | 10,779 | 1,350 | 23,262 | 2,914 |
| 1980..... | 6,448 | 750 | 5,508 | 729 | 11,956 | 1,479 | 23,139 | 2,862 |
| 1981..... | 6,928 | 835 | 5,917 | 814 | 12,845 | 1,648 | 22,635 | 2,904 |
| 1982..... | 6,922 | 878 | 5,934 | 878 | 12,857 | 1,756 | 21,148 | 2,888 |
| 1983..... | 7,332 | 915 | 6,275 | 915 | 13,607 | 1,830 | 21,495 | 2,891 |
| 1984..... | 7,793 | 876 | 6,691 | 822 | 14,483 | 1,698 | 21,922 | 2,570 |
| 1985..... | 8,095 | 890 | 6,947 | 889 | 15,042 | 1,779 | 21,956 | 2,597 |
| 1986..... | 8,640 | 993 | 7,237 | 967 | 15,878 | 1,960 | 22,604 | 2,790 |
| 1987..... | 8,914 | 1,081 | 7,409 | 1,052 | 16,323 | 2,133 | 22,597 | 2,953 |
| 1988..... | 9,125 | 1,194 | 7,538 | 1,159 | 16,663 | 2,353 | 22,160 | 3,129 |
| 1989..... | 9,433 | 1,211 | 7,807 | 1,206 | 17,240 | 2,417 | 21,881 | 3,068 |
| 1990..... | 10,151 | 1,358 | 8,392 | 1,303 | 18,543 | 2,661 | 22,419 | 3,217 |
| 1991..... | 11,165 | 1,373 | 9,191 | 1,300 | 20,356 | 2,673 | 23,428 | 3,076 |
| 1992..... | 12,258 | 1,459 | 9,993 | 1,378 | 22,250 | 2,837 | 24,854 | 3,169 |
| 1993..... | 12,270 | 1,518 | 10,016 | 1,438 | 22,286 | 2,956 | 24,165 | 3,205 |
| 1994..... | 12,512 | 1,680 | 10,285 | 1,621 | 22,797 | 3,301 | 24,081 | 3,487 |
| 1995..... | 12,019 | 1,770 | 10,014 | 1,751 | 22,032 | 3,521 | 22,643 | 3,619 |
| 1996..... | 11,065 | 1,633 | 9,346 | 1,633 | 20,411 | 3,266 | 20,411 | 3,266 |

¹ Includes expenditures for services.

² Administrative expenditures only.

³ Constant dollar adjustments to 1996 level were made using a CPI-U-X1 fiscal year price index.

Note: Benefits do not include emergency assistance payments and have not been reduced by child support collections. Foster care payments are included from 1971 to 1980. Beginning in fiscal year 1984, the cost of certifying AFDC households for food stamps is shown in the Food Stamp Program's appropriation under the U.S. Department of Agriculture. Administrative costs include: Child Care administration, Work Program, ADP, FAMIS, Fraud Control, SAVE and other State and local administrative expenditures.

Source: U.S. Department of Health and Human Services, Administration for Children and Families, Office of Program Systems.

AFDC Benefit Payments by Recipient Category, 1970-1996

AFDC benefits were payable to families with children where the children were deprived of parental support due to the death, incapacity or continued absence of a parent, or due to the unemployment of the principal wage earner. It should be noted that coverage of families with unemployed parents was not required of the States until after 1990. In 1990 only 28 of 54 States and Territories provided assistance to this group.

- Table 4.4 shows the distribution of AFDC benefits between eligibility categories. Payments to children deprived of parental support due to the death, incapacity, or continued absence of a parent are shown under the "Single Parent" heading; payments to families with children where the principal wage earner was unemployed appear under the "Unemployed Parent" heading.
- In general, the rate of growth in spending on unemployed parents exceeded that of single-parent families. For example, from 1979 through 1984 total AFDC payments to unemployed-parent families increased from \$522 million to \$1.6 billion—an increase of over 200 percent. At the same time, benefit payments to single-parent families increased from \$9.6 billion to \$12.8 billion—an increase of 33 percent.
- Spending on unemployed-parent families increased again between 1989 and 1994. Some of that growth can be attributed to the Family Support Act of 1988, which extended eligibility to more two-parent families. Growth in the latter part of that period reflects unfavorable economic conditions.
- Under AFDC, child support payments made on behalf of a child receiving AFDC were paid to the child support agency rather than directly to the family. If the child support payment was not large enough to result in ineligibility for AFDC, the family received its full AFDC grant, plus the first \$50 of child support collected (in some States, additional child support amounts were passed on to the family). The remainder of the child support payment was used to reimburse the Federal and State Governments for the cost of providing assistance to the family. **Column 3** shows the total amount of child support collections that was used to offset Federal and State AFDC benefit costs.

Table 4.4
Federal and State AFDC Net Benefit Expenditures Under the Single Parent
and Unemployed Parent Programs in Current and Constant 1996 Dollars, 1970 – 1996

[In millions of current and 1996 dollars]

| Fiscal Year | (1) Single Parent ¹ | (2) Unemployed Parent | (3) Child Support Collections ² | (4) Net Benefits ³ (1) + (2) minus (3) | (5) Net Benefits (1996 dollars) ⁴ |
|-------------|--------------------------------------|-----------------------------|---|--|--|
| 1970..... | 3,851 | 231 | – | 4,082 | 15,722 |
| 1971..... | 4,993 | 412 | – | 5,405 | 19,882 |
| 1972..... | 5,972 | 422 | – | 6,394 | 22,715 |
| 1973..... | 6,459 | 388 | – | 6,847 | 23,415 |
| 1974..... | 6,881 | 324 | – | 7,205 | 22,740 |
| 1975..... | 7,791 | 362 | – | 8,153 | 23,363 |
| 1976..... | 8,825 | 525 | 245 | 9,105 | 24,469 |
| 1977..... | 9,420 | 617 | 395 | 9,642 | 24,121 |
| 1978..... | 9,674 | 615 | 459 | 9,830 | 23,104 |
| 1979..... | 9,865 | 522 | 584 | 9,803 | 21,156 |
| 1980..... | 10,847 | 693 | 593 | 10,947 | 21,186 |
| 1981..... | 11,770 | 1,075 | 659 | 12,186 | 21,474 |
| 1982..... | 11,601 | 1,256 | 771 | 12,086 | 19,879 |
| 1983..... | 12,136 | 1,471 | 865 | 12,742 | 20,128 |
| 1984..... | 12,871 | 1,612 | 983 | 13,500 | 20,434 |
| 1985..... | 13,486 | 1,556 | 901 | 14,141 | 20,642 |
| 1986..... | 14,315 | 1,563 | 951 | 14,927 | 21,250 |
| 1987..... | 14,807 | 1,516 | 1,070 | 15,252 | 21,115 |
| 1988..... | 15,243 | 1,420 | 1,196 | 15,466 | 20,569 |
| 1989..... | 15,890 | 1,350 | 1,286 | 15,954 | 20,248 |
| 1990..... | 17,063 | 1,480 | 1,416 | 17,127 | 20,706 |
| 1991..... | 18,529 | 1,827 | 1,603 | 18,753 | 21,583 |
| 1992..... | 20,129 | 2,121 | 1,824 | 20,426 | 22,816 |
| 1993..... | 19,988 | 2,298 | 1,971 | 20,315 | 22,028 |
| 1994..... | 20,393 | 2,404 | 2,093 | 20,704 | 21,871 |
| 1995..... | 19,820 | 2,212 | 2,215 | 19,817 | 20,366 |
| 1996..... | 18,437 | 1,973 | 2,374 | 18,036 | 18,036 |

¹ Includes payments to two-parent families where one adult is incapacitated. Unlike Table 4.3 foster care payment are not included for the period 1971-80.

² Total AFDC collections (including collections on behalf of foster care children) less payments to AFDC families.

³ Net AFDC benefits—gross benefits less those reimbursed by child support collections.

⁴ Constant dollar adjustments to 1996 level were made using a CPI-U-XI fiscal year price index.

Source: U.S. Department of Health and Human Services, Administration for Children and Families, Office of Financial Management.

Spending by States on Benefits.

Table 4.5 shows total unadjusted expenditures by States in selected years for benefits with administrative costs not included.

Table 4.6 shows the same data after they are adjusted to reflect 1996 values.

Table 4.5
Total AFDC Benefit Expenditures by State, Selected Years 1978 – 1996¹

[Millions of dollars]

| | 1978 | 1982 | 1986 | 1988 | 1992 | 1994 | 1995 | 1996 |
|----------------|----------|----------|----------|----------|----------|----------|----------|----------|
| Alabama | \$78 | \$72 | \$68 | \$62 | \$85 | \$92 | \$83 | \$75 |
| Alaska | 17 | 32 | 46 | 54 | 96 | 113 | 107 | 107 |
| Arizona | 30 | 49 | 79 | 103 | 243 | 266 | 251 | 228 |
| Arkansas | 51 | 34 | 48 | 53 | 61 | 57 | 49 | 52 |
| California | 1,813 | 2,734 | 3,574 | 4,091 | 5,828 | 6,088 | 6,125 | 5,908 |
| Colorado | 74 | 87 | 107 | 125 | 163 | 158 | 143 | 129 |
| Connecticut | 169 | 210 | 223 | 218 | 377 | 397 | 383 | 323 |
| Delaware | 28 | 28 | 25 | 24 | 37 | 40 | 36 | 35 |
| Dist. of Col. | 91 | 86 | 77 | 76 | 102 | 126 | 124 | 121 |
| Florida | 145 | 207 | 261 | 318 | 733 | 806 | 764 | 680 |
| Georgia | 103 | 172 | 223 | 266 | 420 | 428 | 414 | 385 |
| Guam | 3 | 4 | 4 | 3 | 8 | 12 | 14 | 14 |
| Hawaii | 83 | 88 | 73 | 77 | 125 | 163 | 173 | 173 |
| Idaho | 21 | 20 | 19 | 19 | 24 | 30 | 32 | 30 |
| Illinois | 700 | 802 | 886 | 815 | 883 | 914 | 882 | 833 |
| Indiana | 118 | 139 | 148 | 167 | 218 | 228 | 197 | 154 |
| Iowa | 107 | 127 | 170 | 155 | 164 | 169 | 149 | 131 |
| Kansas | 73 | 81 | 91 | 97 | 119 | 123 | 114 | 98 |
| Kentucky | 122 | 123 | 139 | 143 | 213 | 198 | 183 | 191 |
| Louisiana | 97 | 127 | 162 | 182 | 182 | 168 | 151 | 130 |
| Maine | 51 | 59 | 84 | 80 | 118 | 108 | 101 | 99 |
| Maryland | 166 | 213 | 250 | 250 | 333 | 314 | 308 | 285 |
| Massachusetts | 476 | 468 | 471 | 558 | 751 | 730 | 646 | 560 |
| Michigan | 780 | 1,064 | 1,248 | 1,231 | 1,162 | 1,132 | 1,000 | 779 |
| Minnesota | 165 | 235 | 322 | 338 | 387 | 379 | 356 | 333 |
| Mississippi | 33 | 55 | 74 | 85 | 89 | 82 | 75 | 68 |
| Missouri | 152 | 176 | 209 | 215 | 274 | 287 | 276 | 254 |
| Montana | 15 | 19 | 37 | 41 | 46 | 49 | 48 | 46 |
| Nebraska | 38 | 49 | 62 | 56 | 65 | 62 | 57 | 54 |
| Nevada | 8 | 12 | 16 | 20 | 41 | 48 | 52 | 48 |
| New Hampshire | 21 | 25 | 20 | 21 | 54 | 62 | 57 | 50 |
| New Jersey | 489 | 513 | 509 | 459 | 527 | 531 | 510 | 463 |
| New Mexico | 32 | 45 | 51 | 56 | 106 | 144 | 154 | 153 |
| New York | 1,689 | 1,641 | 2,099 | 2,140 | 2,944 | 2,913 | 3,042 | 2,929 |
| North Carolina | 138 | 143 | 183 | 206 | 335 | 353 | 334 | 300 |
| North Dakota | 14 | 14 | 20 | 22 | 28 | 26 | 23 | 21 |
| Ohio | 441 | 606 | 804 | 805 | 984 | 1,016 | 849 | 763 |
| Oklahoma | 74 | 74 | 100 | 119 | 169 | 165 | 152 | 122 |
| Oregon | 148 | 100 | 120 | 128 | 200 | 197 | 181 | 155 |
| Pennsylvania | 726 | 740 | 773 | 747 | 906 | 935 | 905 | 822 |
| Puerto Rico | 25 | 65 | 65 | 67 | 75 | 74 | 68 | 63 |
| Rhode Island | 59 | 70 | 79 | 82 | 128 | 136 | 134 | 125 |
| South Carolina | 52 | 76 | 103 | 91 | 119 | 115 | 107 | 101 |
| South Dakota | 18 | 17 | 19 | 21 | 25 | 25 | 23 | 22 |
| Tennessee | 77 | 74 | 100 | 125 | 206 | 215 | 199 | 190 |
| Texas | 122 | 118 | 281 | 344 | 517 | 544 | 520 | 496 |
| Utah | 41 | 47 | 55 | 61 | 76 | 77 | 70 | 64 |
| Vermont | 21 | 38 | 40 | 40 | 67 | 65 | 62 | 56 |
| Virgin Islands | 2 | 3 | 3 | 2 | 4 | 4 | 4 | 4 |
| Virginia | 136 | 166 | 179 | 169 | 225 | 253 | 222 | 199 |
| Washington | 175 | 240 | 375 | 401 | 606 | 610 | 606 | 585 |
| West Virginia | 53 | 56 | 109 | 107 | 120 | 126 | 109 | 102 |
| Wisconsin | 260 | 407 | 585 | 506 | 453 | 425 | 389 | 291 |
| Wyoming | 6 | 9 | 16 | 19 | 27 | 21 | 21 | 17 |
| United States | \$10,621 | \$12,857 | \$15,878 | \$16,663 | \$22,251 | \$22,797 | \$22,032 | \$20,411 |

¹ Excludes Administrative Costs. Foster care payments are included in 1978.

Source: U.S. Department of Health and Human Services, Administration for Children and Families, Office of Program Support, Office of Management Services, unpublished data from the ACF-231 AFDC Line by Line Report.

Table 4.6
Total AFDC Benefit Expenditures in Constant Dollars,
Selected Years 1978 – 1996¹

[Millions of 1996 dollars]

| | 1978 | 1982 | 1986 | 1988 | 1992 | 1994 | 1995 | 1996 |
|----------------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|
| Alabama | \$182 | \$118 | \$97 | \$83 | \$95 | \$97 | \$85 | \$75 |
| Alaska | 40 | 53 | 65 | 71 | 108 | 119 | 110 | 107 |
| Arizona | 71 | 81 | 112 | 137 | 271 | 281 | 258 | 228 |
| Arkansas | 120 | 56 | 69 | 71 | 68 | 61 | 50 | 52 |
| California | 4,262 | 4,498 | 5,088 | 5,442 | 6,511 | 6,432 | 6,296 | 5,908 |
| Colorado | 174 | 142 | 152 | 166 | 182 | 167 | 147 | 129 |
| Connecticut | 396 | 346 | 318 | 290 | 421 | 419 | 394 | 323 |
| Delaware | 65 | 47 | 35 | 32 | 42 | 42 | 37 | 35 |
| Dist. of Col. | 215 | 142 | 109 | 101 | 114 | 133 | 128 | 121 |
| Florida | 340 | 340 | 372 | 423 | 819 | 852 | 785 | 680 |
| Georgia | 241 | 283 | 317 | 354 | 470 | 452 | 426 | 385 |
| Guam | 7 | 7 | 6 | 4 | 9 | 13 | 14 | 14 |
| Hawaii | 196 | 145 | 104 | 103 | 140 | 172 | 178 | 173 |
| Idaho | 49 | 33 | 27 | 26 | 27 | 32 | 33 | 30 |
| Illinois | 1,644 | 1,320 | 1,261 | 1,084 | 986 | 965 | 907 | 833 |
| Indiana | 276 | 228 | 210 | 223 | 244 | 241 | 202 | 153 |
| Iowa | 251 | 209 | 242 | 206 | 184 | 179 | 154 | 131 |
| Kansas | 172 | 134 | 130 | 129 | 133 | 130 | 117 | 98 |
| Kentucky | 287 | 202 | 199 | 190 | 238 | 210 | 188 | 191 |
| Louisiana | 228 | 209 | 230 | 242 | 203 | 178 | 155 | 130 |
| Maine | 119 | 96 | 120 | 106 | 132 | 114 | 104 | 99 |
| Maryland | 390 | 350 | 356 | 333 | 372 | 332 | 316 | 285 |
| Massachusetts | 1,119 | 770 | 670 | 742 | 839 | 771 | 664 | 560 |
| Michigan | 1,835 | 1,751 | 1,777 | 1,638 | 1,298 | 1,196 | 1,028 | 779 |
| Minnesota | 387 | 386 | 459 | 449 | 432 | 401 | 366 | 333 |
| Mississippi | 77 | 91 | 105 | 113 | 99 | 86 | 77 | 68 |
| Missouri | 358 | 289 | 297 | 286 | 306 | 303 | 283 | 254 |
| Montana | 34 | 31 | 52 | 55 | 51 | 52 | 50 | 45 |
| Nebraska | 89 | 80 | 88 | 75 | 73 | 65 | 58 | 54 |
| Nevada | 19 | 20 | 22 | 27 | 46 | 51 | 53 | 48 |
| New Hampshire | 50 | 40 | 28 | 28 | 61 | 65 | 59 | 50 |
| New Jersey | 1,150 | 844 | 725 | 610 | 589 | 561 | 524 | 462 |
| New Mexico | 76 | 73 | 73 | 75 | 118 | 152 | 158 | 153 |
| New York | 3,971 | 2,700 | 2,988 | 2,847 | 3,289 | 3,078 | 3,127 | 2,929 |
| North Carolina | 325 | 235 | 260 | 273 | 375 | 372 | 344 | 300 |
| North Dakota | 34 | 24 | 28 | 29 | 31 | 27 | 23 | 21 |
| Ohio | 1,036 | 998 | 1,144 | 1,071 | 1,099 | 1,073 | 873 | 763 |
| Oklahoma | 174 | 122 | 143 | 158 | 189 | 175 | 156 | 122 |
| Oregon | 347 | 165 | 171 | 170 | 224 | 208 | 186 | 155 |
| Pennsylvania | 1,706 | 1,217 | 1,100 | 993 | 1,012 | 988 | 930 | 822 |
| Puerto Rico | 59 | 106 | 92 | 89 | 84 | 78 | 70 | 63 |
| Rhode Island | 138 | 115 | 112 | 109 | 143 | 144 | 137 | 125 |
| South Carolina | 121 | 125 | 147 | 121 | 133 | 122 | 110 | 101 |
| South Dakota | 42 | 28 | 28 | 28 | 28 | 26 | 23 | 22 |
| Tennessee | 180 | 122 | 142 | 167 | 230 | 227 | 204 | 190 |
| Texas | 286 | 194 | 399 | 458 | 577 | 575 | 534 | 496 |
| Utah | 96 | 78 | 78 | 82 | 84 | 82 | 72 | 64 |
| Vermont | 50 | 62 | 56 | 53 | 75 | 69 | 64 | 56 |
| Virgin Islands | 4 | 5 | 4 | 3 | 4 | 4 | 4 | 4 |
| Virginia | 319 | 272 | 255 | 224 | 251 | 267 | 229 | 199 |
| Washington | 411 | 394 | 534 | 534 | 677 | 644 | 623 | 585 |
| West Virginia | 124 | 93 | 155 | 142 | 134 | 133 | 112 | 101 |
| Wisconsin | 612 | 669 | 832 | 673 | 506 | 449 | 400 | 291 |
| Wyoming | 14 | 14 | 22 | 25 | 30 | 23 | 21 | 17 |
| United States | \$24,969 | \$21,151 | \$22,607 | \$22,164 | \$24,858 | \$24,086 | \$22,646 | \$20,411 |

¹ Excludes Administrative Costs

Note: Constant dollar adjustments to 1996 level were made using a CPI-U-X1 fiscal year price index.

Source: U.S. Department of Health and Human Services, Administration for Children and Families, Office of Program Support, Office of Management Services, unpublished data from the ACF-231 AFDC Line by Line Report.